Discussion / Direction / Decision of a Class III tideland lease filed by Evergreen Properties, LLC at 2309 Halibut Point Road.



CITY AND BOROUGH OF SITKA

A COAST GUARD CITY

MEMORANDUM

To: Mayor Eisenbeisz and Assembly Members

Thru: John Leach, Municipal Administrator

From: Amy Ainslie, Planning & Community Development Director

Date: September 6, 2023

Subject: 2309 Halibut Point Road – Tidelands Lease

Background

The applicant, Evergreen Properties, LLC, is applying for a Class III tideland lease. The requested lease area is identified as Alaska Tidelands Survey (ATS) 580 as recorded on Plat 2007-19 with an area of 1.463 acres. This leasehold area is approximately 75% filled tidelands and 25% submerged tidelands. The applicant owns the upland property at 2309 HPR which is a mobile/manufactured home park referred to as Schafer's Trailer Court. The filled tidelands portion has historically been, and continues to be, used as part of the mobile home park. A portion of the filled tidelands has CBS sewer infrastructure, as recorded in the Sewer Utility Easement dated January 1, 1983.

These tidelands were initially leased by the State of Alaska (SOA) to Albert E. Schafer (Lessor) for a lease term of 55 years from May 4, 1965, to May 4, 2020. The SOA transferred ownership of these tidelands to CBS by Patent No. 439 which was recorded in 2009 from a final findings and decision dated August 11, 1997. A restriction in the patent for the property states that grantee (CBS) may lease the land, but not sell it. The tidelands lease to Mr. Schafer was also transferred to CBS in 1997.

With the expiration of the initial lease, the Lessor has continued to make timely lease payments to CBS. In 2021 Mr. Schafer passed away and his wife, Willian Shafer became the administrator of his estate. Mr. and Mrs. Schafer had common ownership the uplands property. After Mr. Schafer's passing, Mrs. Schafer as the Managing Member formed Evergreen Properties, LLC on March 10, 2022, in conjunction with the Estate of Albert E. Schafer. The applicant intends to continue using the uplands and tidelands property as a mobile/manufactured home park.

Analysis

Title 18 of the Sitka General code outlines the following provisions relative to this request:

- Tidelands must be leased by ordinance.
- Leases shall be competitively bid unless the Assembly finds that competitive bidding
 is inappropriate due to the size, shape, or location of the parcel, rendering it of true
 usefulness to only one party, or in the case that the nature of the parcel or
 circumstances of its disposal could result in unjust results with regard to an existing
 lessee, or adjacent or neighboring property owners.
- Upland property owners have a recognized preference right to lease tidelands seaward of their property.
- The standard lease rate is 4.5% of the assessed value of the tidelands per year, and for a maximum term of 30 years. The Assembly may require other such terms and conditions as desired.

Based on the upland owner preference, staff believes that competitive bidding is likely inappropriate for this lease. The Planning Commission reviewed this request at their August 2, 2023, meeting and unanimously recommended approval of the lease with the condition that it continued to be used as a manufactured home park.

Fiscal Note

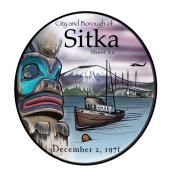
The Assessor has calculated the value of these tidelands to be \$127,828.00. While in holdover status, the applicant has been paying the last valued payment for the lease which was \$6,156.00 per year (plus sales tax and property tax). At our property tax rate of 6 mils, annual property tax revenue is estimated to be \$767.00 at the current assessment. Standard terms for CPI adjustments will also be included in the lease. The following table shows annual payments at various lease rates.

Lease Rate	Annual Payment
4.5%	\$5,752.00
5%	\$6,391.00
5.5%	\$7,031.00
6%	\$7,670.00

Recommendation

Staff recommends that the Assembly provide direction to staff on whether to proceed with preparing a lease for the property, affirmation that competitive bidding is inappropriate in this case, and provide guidance regarding the price, terms, and conditions of the lease.

Encl: Planning Commission Packet Materials: Aerial, Staff Report, Lease Area, Photos, Application, and Minutes Excerpt



CITY AND BOROUGH OF SITKA

A COAST GUARD CITY

Planning and Community Development Department

AGENDA ITEM:

Case No: LM 23-02

Proposal: Tidelands Lease

Applicant: Reeves Amodio LLC on behalf of Evergreen Properties, LLC Owner: City and Borough of Sitka and Evergreen Properties LLC

Location: 2309 Halibut Point Road

Legal: Alaska Tidelands Survey No. 580, as described in Plat 2007-19

Zone: R-2 MHP - Multifamily/Mobile Home District

Size: Approximately 1.463 Acres

Parcel IDs: 2-5230-000

Existing Use: Filled (Mobile Home Park) and Submerged

Adjacent Use: Mobile Home Park

Utilities: Existing

Access: Uplands via Halibut Point Road, tidelands adjacent to uplands property

KEY POINTS AND CONCERNS:

- Applicant has an upland property owner preference.
- Alaska Tidelands Survey, Plat 2007-19 clearly identifies the lease area.
- The applicant is in good standing with the City and Borough of Sitka.
- Current and future use is to continue as a commercial mobile home park.

ATTACHMENTS:

Attachment A: Aerial

Attachment B: Lease Area

Attachment C: Patent Attachment D: Photos

Attachment E: Sewer Utility Easement Attachment F: Applicant Materials

BACKGROUND

The applicant, Evergreen Properties, LLC, is applying for a Class III long term Tideland Lease. The requested Municipal tidelands lease area is identified as Alaska Tidelands Survey (ATS) 580 as recorded on Plat 2007-19 for an area of 1.463 acres. This leasehold area is approximately 75% filled tidelands and 25% submerged tidelands. The applicant owns the upland property identified as Schafer Trailer Court, a mobile home park at 3209 Halibut Point Road. The filled tidelands portion has historically and continues to be used as part of the mobile home park. A portion of the filled tidelands has City and Borough of Sitka (CBS) sewer infrastructure, as recorded in the Sewer Utility Easement dated January 1, 1983.

These tidelands were initially leased by the State of Alaska (SOA) to Albert E. Schafer (Lessor) for a lease term of 55 years from May 4, 1965, to May 4, 2020. The SOA transferred ownership of these tidelands to CBS by Patent No. 439 which was recorded in 2009 from a final findings and decision dated August 11, 1997. A restriction in the patent for the property states that grantee (CBS) may lease the land, but not sell it. The tidelands lease to Mr. Schafer was also transferred to CBS in 1997.

With the expiration of the initial lease, the Lessor continues to make timely lease payments to CBS. In 2021 Mr. Schafer passed away and his wife, Willian Shafer became the administrator of his estate. Mr. and Mrs. Schafer had common ownership the uplands property, 2309 Halibut Point Road since September 3, 2014. After Mr. Schafer's passing, Mrs. Schafer as the Managing Member formed Evergreen Properties, LLC on March 10, 2022, in conjunction with the Estate of Albert E. Schafer.

Staff believes that competitive bidding will likely be considered inappropriate because the applicant has the upland property owner preference; ultimately this will need to be confirmed by the Assembly. The CBS Assessor will determine the valuation of selected areas for lease which will also be used to inform the Assembly's considerations.

PROCEDURE

Sitka General Code Title 18 Property Acquisition and Disposal, Section 18.16 Tideland Lease Procedure, specifies three classes of approvals for permit and leases. The request filed is classified as a Class III approval.

The role of the Planning Commission for Class III approvals is to provide advice to the applicant and the Assembly on the request. This meeting serves as a platform for public comment on the proposal; notices were mailed to surrounding property owners.

If approved, CBS staff will work to draft a lease agreement document, the Assessor will perform an analysis of the value of the lease area, and terms will be reviewed by Finance, Planning, and Legal. Final approval would be sought from the City Assembly via ordinance, which requires two hearings for approval.

ANALYSIS

Project/Site: The proposed lease area is 1.463 acres of tidelands, most of which are filled and indistinguishable from the surrounding uplands. The current and intended future use of the site is to continue as a commercial mobile home park.

Traffic: Vehicular and pedestrian access to the tidelands can be accessed through three separate entrances to the mobile home park from Halibut Point Road. No change in the level of traffic anticipated by leasing these tidelands. Area is zoned as R-2 MHP multifamily and mobile home district- moderate to high levels of traffic are expected in this zone.

Parking: Parking is located at every mobile home unit, both uplands and on tidelands. No change to parking is anticipated.

Noise: No change in the level of noise is anticipated by leasing these tidelands. Area is zoned R-2 MHP multifamily and mobile home district- moderate to high levels of noise are expected in this zone.

Public Health or Safety: No impacts to public health or safety is anticipated. The mobile home park has multiple points of entry for EMS, police and fire.

Public Value or Neighborhood Harmony: No increase in property value or change to neighborhood harmony is anticipated as the use of the tidelands will remain consistent with current use.

Conformity with Comprehensive Plan: The proposal conforms to the Comprehensive Plan's objective H 2.1 to collaborate with mobile homeowners and park owners to encourage/require park upkeep in a manner that does not cause undue hardship to homeowners.

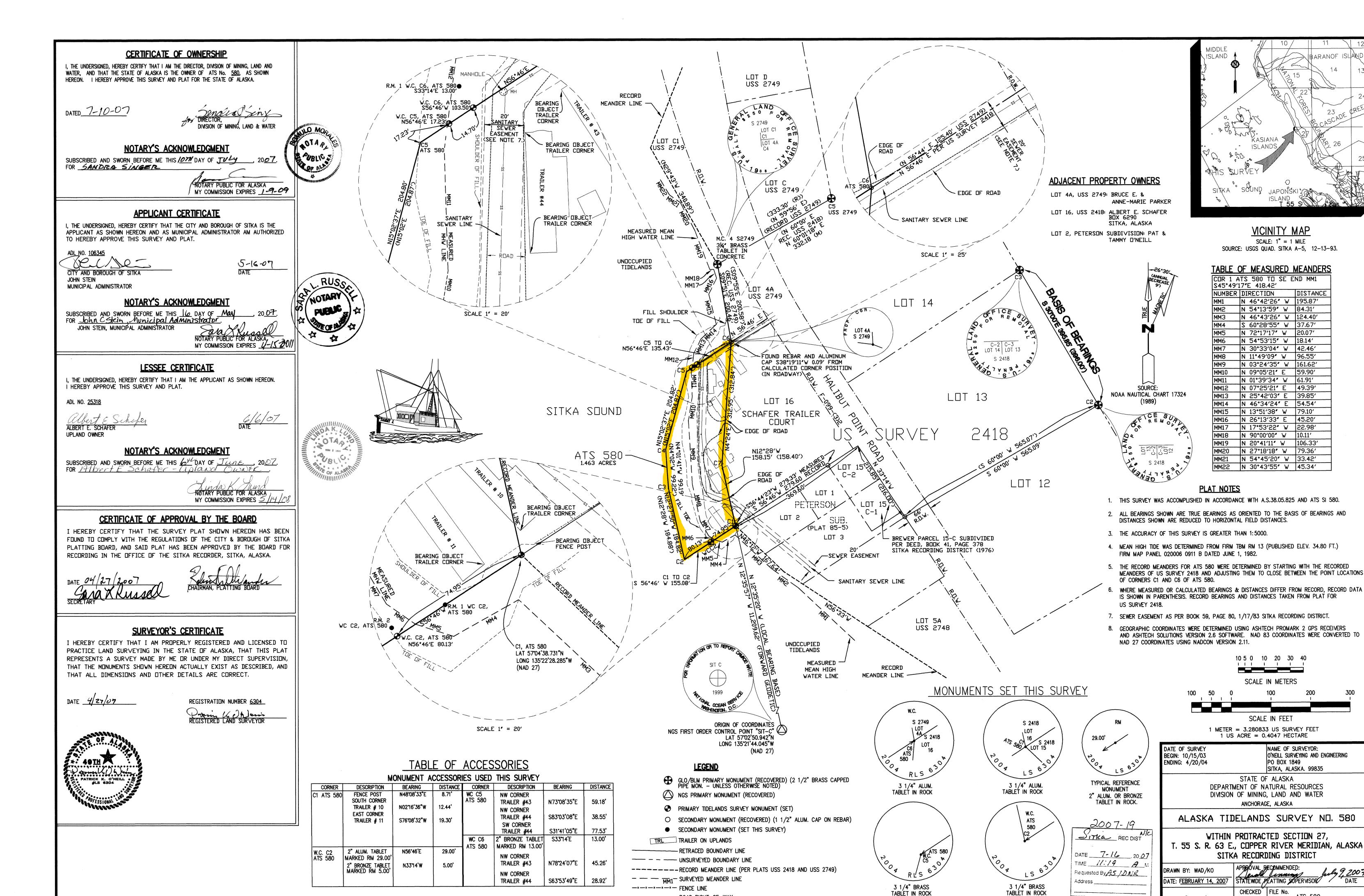
RECOMMENDATION

Staff recommends that the Planning Commission recommend Assembly approval of the lease for the Municipal tidelands identified as ATS 580, adjacent to 2309 Halibut Point Road.

RECOMMENDED MOTION

I move to recommend approval of the lease request for municipal tidelands located seaward of 2309 Halibut Point. The property is also known as ATS 580. The request is filed by Reeves Amodio LLC on behalf of Evergreen Properties, LLC. The owners of record the City and Borough of Sitka and Evergreen Properties, LLC.





VICINITY MAP

SCALE: 1" = 1 MILE SOURCE: USGS QUAD. SITKA A-5, 12-13-93.

> N 46°42'26" W 195.87' N 54°13′59″ W 84.31′

N 46°43'26" W 124.40'

S 60°28′55″ W 37.67′

N 72°17′17″ W 20.07′

N 54°53′15″ W 18.14′

N 30°33′04″ W 42.46′

N 11°49′09**″** W 96.55′ N 03°24'35" W 161.62'

N 09°05′21″ E 59.90′

N 07°25′21″ E |49.39′

N 25°42'03" E |39.85'

N 46°34'24" E 54.54'

N 13°51′38″ W 79.10′

N 26°13'33" E 45.20'

N 17°53′22″ W |22.98′

N 20°41′11″ W 106.33′

N 27°18′18″ W 79.36′

N 54°45'20" W 33.42'

MM22 N 30°43′55" W 45.34′

10 5 0 10 20 30 40

SCALE IN METERS

SCALE IN FEET

NAME OF SURVEYOR:

ISITKA, ALASKA. 99835

PO BOX 1849

O'NEILL SURVEYING AND ENGINEERING

ATS 580

1 METER = 3.280833 US SURVEY FEET

DATE OF SURVEY

BEGIN: 10/15/03

ENDING: 4/20/04

1" = 100'

1 US ACRE = 0.4047 HECTARE

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF MINING, LAND AND WATER

ANCHORAGE, ALASKA

ALASKA TIDELANDS SURVEY NO. 580

WITHIN PROTRACTED SECTION 27,

T. 55 S. R. 63 E., COPPER RIVER MERIDIAN, ALASKA

SITKA RECORDING DISTRICT

CHECKED FILE No.

PLAT NOTES

N 01°39′34″ W 61.91′

DISTANCE

TABLE OF MEASURED MEANDERS

COR 1 ATS 580 TO SE END MM1

\$45°49'17"E 418,42"

NUMBER DIRECTION

2309 Halibut Point Road



Proposed Tidelands Lease Area









Uplands







- 1. Review guidelines and procedural information.
- 2. Fill form out <u>completely</u>. No request will be considered without a completed form.

 3. Submit all supporting documents and proof of payment

3. Submit an supporting	ocuments and pro	or or payment.	
APPLICATION FOR:	✓ TIDELAND	∠ LEASE	
	_ LAND	□ PURCHASE	
BRIEF DESCRIPTION C	Willian 16, US	een Properties, LLC, as successor in interest to Albert and Schafer, owns the uplands known as 2309 Halibut Pt. Rd. SS 2418) and requests a lease of the tidelands adjacent to the last described in ATS 580, Plat 2007-19	(Lot the
PROPERTY INFORMA	ΤΙΟΝ:		
CURRENT ZONING: R-ZMHI	ARE YO	U THE UPLAND PROPERTY OWNER? Yes	
CURRENT LAND USE(S): Mobi		PROPOSED LAND USES (if changing): N/A	
APPLICANT INFORMA	TION:		
PROPERTY OWNER: Evergre	en Properties, LLC		
PROPERTY OWNER ADDRESS:	P.O Box 610, Seware	d AK 99664	
STREET ADDRESS OF PROPERTY	/:_2309 Halibut Pt. R	dd.	
APPLICANT'S NAME: Everge	en Properties, LLC, t	by and through Reeves Amodio LLC	
MAILING ADDRESS: 500 L S	treet, Suite 300, And	horage, AK 99501	
email address: mj@reeve	samodio.com	DAYTIME PHONE: (907) 222-7100	
PROPERTY LEGAL DES	CRIPTION:		
TAX ID: 25230000*	LOT: 16	BLOCK: N/A TRACT: N/A	
SUBDIVISION: N/A	anthoga my an arthada an	us survey: 2418	
* inculding land ATS 580	described in		
	OF	FICE USE ONLY	
COMPLETED APPLICATION		SITE PLAN	
NARRATIVE		CURRENT PLAT	
FEE		OWNERSHIP	

REQUIRED SUPPLEMENTAL INFORMATION:

1	Completed application form
~	Narrative
بر	Site Plan showing all existing and proposed structures with dimensions and location of utilities
	Proof of filing fee payment
V	Proof of ownership (If claiming upland preference)
_	Copy of current plat

CERTIFICATION:

I hereby certify that I desire a planning action in conformance with Sitka General Code and hereby state that all of the above statements are true. I certify that this application meets SCG requirements to the best of my knowledge, belief, and professional ability. I acknowledge that payment of the review fee is non-refundable, is to cover costs associated with the processing of this application, and does not ensure approval of the request. I understand that public notice will be mailed to neighboring property owners and published in the Daily Sitka Sentinel. I further authorize municipal staff to access the property to conduct site visits as necessary.

Applicant

6.15.1223 Date

TIDELANDS LEASE APPLICATION NARRATIVE EVERGREEN PROPERTIES, LLC ATS 580

In 1965, Albert Schafer was issued a 55-year tidelands lease by the Alaska Department of Natural Resources (ADL 25318) for the property known as ATS 580, as described in Plat 2007-19, Sitka Recording District. The tidelands lease was seaward of Mr. Schafer's upland property only, Lot 16, USS 2418. The tidelands affected by the lease were approved for conveyance from the State of Alaska to the City and Borough of Sitka ("Sitka"), and actually conveyed by Tidelands Patent No. 439 on August 21, 2009 (Document #2009-001321-0, Sitka Recording District), subject to Mr. Schafer's lease. See DNR letter to Schafer dated August 20, 1997, provided in the application package. The lease expired in 2020, but it is the applicant's understanding that the lease is currently paid and in active, hold-over status.

In May 2021, Mr. Schafer passed away and his wife, Willian Schafer is the administrator of his estate. In 2022, Mrs. Schafer conveyed both her personal interest and the interest of Mr. Schafer's estate in the upland parcel, Lot 16, USS 2418, to Evergreen Properties, LLC ("Evergreen"), an Alaska limited liability company wholly owned in equal shares by Mrs. Schafer and the Estate of Albert E. Schafer (*See* Document #2022-000691-0, Sitka Recording District). Evergreen is the current applicant and preference right holder, and it seeks a new, Class III, long-term lease of ATS 580/Plat 2007-19 directly with Sitka. SGC 18.16.040, 18.16.130, 18.16.220.

The affected tidelands are currently occupied by a portion of the commercial mobile home park principally located on the adjacent upland parcel, including structures

and access roads, which is consistent with its zoning. The affected tidelands are uniquely suited for continued use for the mobile home park that has been situated in part on them for decades and it would be in the best interests of Sitka to lease them to Evergreen for such continued use. SGC 18.16.010.

Edgecumbe Drive. Staff recommended approval.

M/Riley-S/Alderson moved to approve the conditional use permit for a bed and breakfast at 1101 Edgecumbe Drive in the R-1 single-family and duplex residential district subject to the attached conditions of approval. The property was also known as Lot one (1), Edgecumbe-Kruzof Subdivision. The request was filed by Crystal Denkinger. The owners of record were the Family Trust of Wilhelm K. Denkinger and Carole A. Denkinger. Motion passed 4-0 by voice vote.

M/Riley-S/Alderson moved to adopt and approve the required findings for conditional use permit as listed in the staff report. Motion passed 4-0 by voice vote.

C LM 23-02

Public hearing and consideration of a tidelands lease request for municipal tidelands immediately adjacent to 2309 Halibut Point Road in the R-2 MHP multifamily and mobile home district. The lot is also known as ATS 580. The request if filed by Reeves Amodio LLC on behalf of Evergreen Properties, LLC. The uplands property owner of record is Evergreen Properties, LLC.

Crenna introduced a request for a long term class III tidelands lease for CBS tidelands seaward of 2309 Halibut Point Road (HPR). The tidelands area was identified as Alaska Tidelands Survey 580 according to plat 2007-19 for approximately 1.463 acres which were about 75% filled and 25% submerged tidelands. The past, current and future use of the area was intended for a mobile/manufactured home park. The tidelands property had a sewer utility easement that was recorded in 1983 that CBS would require continued access to. The uplands owner and applicant was Evergreen Properties, LLC. The tidelands had three access points/driveways from HPR through 2309 HPR. The tidelands were originally owned by the State of Alaska and leased to Albert Schafer (Lessee) for 55 years from 1965-2020. The State transferred the tidelands and the lease to CBS in 1997. In 2021, Mr. Schafer passed away and Mrs. Schafer created Evergreen Properties, LLC. There were not anticipated changes to the usage or impacts of the tidelands. The Lessee had continued to pay lease rate, the lease was considered to be in holdover status, and the Lessee was in good standing with CBS. The applicant was the upland owner which provided an upland preference for leasing tidelands according to SGC. If the tidelands lease request was recommended by the Planning Commission, the request would be brought before the Assembly as a discussion/direction/decision item where the terms and competitive bidding would be determined. If approved by the Assembly, the tidelands lease would go back to staff to finalize the lease, including a bid if needed, an updated value, and any final negations with the applicant. Once finalized the tidelands lease would go back to the Assembly for final approval. Staff recommended approval.

Commissioners inquired if the Lessee could use the land for anything other than a mobile/manufactured home park or allow others to use the land, what would trigger a review by the Assembly, how CBS obtained the tidelands, and what the common lease terms were. Staff clarified that the Lessee would not be able to assign the leased area or allow others to use it without approval from the Assembly and it was not standard practice to strictly identify the usage of a leased area but it had been done in specific circumstances. The standard term of a lease was 30 years and that CBS obtained the tidelands by patent from the State in the 1990's when multiple tidelands areas were identified for transfer.

Attorney with Reeves Amodio LLC, Colleen Moore, representing Evergreen Properties,

LLC, was present on behalf of the applicant and stated that for the time being the tidelands leased property would be used for a mobile/manufactured home park and that her firm had been hired to assist Mrs. Schafer with her financial matters after Mr. Schafer had passed.

Commissioners Alderson and Riley identified the commissions preference of continued use of the tidelands lease area for a mobile/maufactured home park. Riley requested that the tidelands lease specifically identify the use as a mobile/manufactured home park and that any change to the use would trigger a review of the tidelands lease by the Assembly. She also inquired about changing the motion to add in the specified use.

M/Riley-S/Alderson moved to recommend approval of the tidelands lease request for usage as a manufactured home park for municipal tidelands seaward of 2309 Halibut Point Road. The property was also known as ATS 580. The request was filed by Reeves Amodio LLC on behalf of Evergreen Properties, LLC. The owner of record were the City and Borough of Sitka and Evergreen Properties, LLC. Motion passed 4-0 by voice vote.

VIII. ADJOURNMENT

Hearing no objections, Acting Chair Windsor adjourned the meeting at 7:44 PM.